1	ENGROSSED
2	COMMITTEE SUBSTITUTE
3	FOR
4	н. в. 4537
5 6	(By Delegates Williams, Perdue, Arvon, Morgan Guthrie, Fleischauer and Campbell)
7	(Originating in the House Committee on Finance)
8	
9	[February 21, 2014]
10	A BILL to amend the Code of West Virginia, 1931, as amended, by
11	adding thereto a new article, designated \$16-46-1, \$16-46-2,
12	\$16-46-3, \$16-46-4, \$16-46-5, \$16-46-6, \$16-46-7, \$16-46-8,
13	\$16-46-9 and $$16-46-10$ , all relating to requiring background
14	checks for individuals who have direct access to residents,
15	members or beneficiaries of covered providers participating in
16	the West Virginia Clearance for Access: Registry and
17	Employment Screening program; providing a short title;
18	defining terms; requiring the Secretary of the Department of
19	Health and Human Resources to develop a plan and a program for
20	conducting background checks; requiring a centralized database
21	to maintain criminal history record information and results;
22	establishing a prescreening process conducted by covered
23	providers; requiring applicants to provide fingerprints and

undergo a criminal background check; establishing procedures

1	and criteria for obtaining and reviewing criminal history
2	record information; establishing criteria for approving
3	applicants as covered individuals; authorizing contractors and
4	fees; creating a special revenue account for administrative
5	fees; providing for protests of the secretary's decisions and
6	permitting variances; creating exceptions; authorizing
7	legislative rules; providing monetary penalties; and providing
8	for civil and criminal immunity.

- 9 Be it enacted by the Legislature of West Virginia:
- 10 That the Code of West Virginia, 1931, as amended, be amended
- by adding thereto a new article, designated \$16-46-1, \$16-46-2,
- 12 \$16-46-3, \$16-46-4, \$16-46-5, \$16-46-6, \$16-46-7, \$16-46-8, \$16-46-
- 9 and \$16-46-10, all to read as follows:
- 14 ARTICLE 46. WEST VIRGINIA CLEARANCE FOR ACCESS: REGISTRY AND
- 15 EMPLOYMENT SCREENING ACT.
- 16 **§16-46-1.** Short title.
- This article may be cited as the "West Virginia CARES Act."
- 18 **§16-46-2. Definitions.**
- 19 As used in this article:
- 20 "Applicant" means an individual who a covered provider is
- 21 considering for employment or engagement.
- "Background check" means a prescreening of registries
- specified by the secretary by rule, and a fingerprint-based search

- of state and federal criminal history record information.
- 2 "Covered Contractor" means an individual or entity, including
- 3 their employees and subcontractors, that contracts with a covered
- 4 provider to perform services that include any direct access
- 5 <u>services.</u>
- 6 <u>"Covered provider" means any facility or provider required to</u>
- 7 participate in the West Virginia Clearance for Access: Registry and
- 8 Employment Screening program as determined by the secretary by
- 9 rule.
- 10 "Department" means the Department of Health and Human
- 11 Resources.
- "Direct access" means physical contact with a resident,
- member, beneficiary, or client of a covered provider, or access to
- 14 their property, personally identifiable information, protected
- health information, or financial information.
- "Direct access personnel" means an individual who has direct
- access by virtue of ownership, employment, engagement, or agreement
- 18 with a covered provider. Direct access personnel does not include
- 19 <u>volunteers</u> or students performing irregular or supervised
- 20 <u>functions</u>, or <u>contractors</u> <u>performing repairs</u>, <u>deliveries</u>,
- 21 installations or similar services for the covered provider. The
- 22 <u>secretary shall determine by rule whether the position in question</u>
- 23 involves direct access.
- "Disqualifying offense" means:

1	(A)	Α	conviction	of	any	crime	described	in	42	U.S.C.	§1320a-

- $\frac{7(a)}{or}$
- 3 (B) A conviction of any other crime specified by the secretary
- 4 <u>in rule</u>, which shall include crimes against care-dependent or
- 5 <u>vulnerable individuals, crimes of violence, sexual offenses, and</u>
- 6 <u>financial crimes.</u>
- 7 "Negative finding" means a finding in the prescreening that
- 8 <u>excludes an applicant from direct access personnel positions.</u>
- 9 "Notice of ineligibility" means a notice pursuant to section
- 10 four of this article that the secretary's review of the applicant's
- 11 <u>criminal history record information reveals a disqualifying</u>
- offense.
- "Prescreening" means a mandatory search of databases and
- registries specified by the secretary in rule, for exclusions and
- licensure status prior to the submission of fingerprints for a
- 16 criminal history record information check.
- "Rap back" means the notification to the department when an
- 18 individual who has undergone a fingerprint-based, state or federal
- criminal history record information check has a subsequent state or
- 20 federal criminal history event.
- "Secretary" means the Secretary of the West Virginia
- 22 Department of Health and Human Resources.
- "State Police" means the West Virginia State Police Criminal
- 24 Identification Bureau.

§16-46-3. Background check program for covered provider	rs.
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- (a) The secretary shall create and implement a background check program to facilitate the processing and analysis of the criminal history and background of applicants to covered providers with direct access. This program shall be called the West Virginia Clearance for Access: Registry and Employment Screening.
- (b) The purpose of the program is to protect West Virginia's vulnerable populations by requiring criminal background checks for all direct access personnel of covered providers.
  - (c) The program shall include:

- 11 (1) A centralized Internet-based system of registries to allow

  12 covered providers to perform a mandatory prescreening of

  13 applicants;
  - (2) Fingerprint-based state and federal criminal background checks on all direct access personnel; and
  - (3) An integrated rap back program with the State Police to allow retention of fingerprints and updates of state and federal criminal information on all direct access personnel until such time as the individual is no longer employed or engaged by the provider.
  - (c) The department shall notify applicants subject to a criminal history record check that their fingerprints shall be retained by the State Police Criminal Identification Bureau and the Federal Bureau of Investigation.
- 24 §16-46-4. Prescreening and criminal background checks.

1	(a) Except as otherwise permitted in this article, the covered
2	provider may not employ or engage an applicant prior to completing
3	the background check process.
4	(b) If the applicant has a negative finding on any required
5	prescreening registry or database, the provider shall notify the
6	individual of such finding.
7	(c) If the applicant has a negative finding on any required
8	prescreening registry or database, that individual may not
9	immediately be engaged by a covered provider. However, that
10	individual or the provider may apply for a variance pursuant to
11	section six of this article.
12	(d) If the applicant does not have a negative finding in the
13	prescreening process, the applicant shall submit to fingerprinting
14	for a state and federal criminal history record information check.
15	(e) The State Police shall notify the secretary of the results
16	of the criminal history record information check.
17	(f) If the secretary's review of the criminal history record
18	information reveals that the applicant does not have a
19	disqualifying offense, the secretary shall provide written notice

§16-46-5. Notice of ineligibility; prohibited participation as direct access personnel.

to the covered provider that the individual may be engaged.

(a) If the secretary's review of the applicant's criminal history record information reveals a disqualifying offense, the

- 1 secretary shall provide written notice to the covered provider
  2 advising that the applicant is ineligible for work. The secretary
- 3 may not disseminate the criminal history record information.
- 4 (b) The covered provider may not engage an applicant with a
- 5 <u>disqualifying offense as direct access personnel. If the applicant</u>
- 6 has been conditionally employed pursuant to section six of this
- 7 article, the provider shall terminate the conditional employment
- 8 upon receipt of the notice.

## §16-46-6. Variance; appeals.

- 10 (a) If the prescreening process reveals a negative finding, or
- if the secretary issues a notice of ineligibility, the applicant,
- or the provider on the applicant's behalf, may file a written
- 13 request for a variance with the secretary not later than thirty
- days after the date of the notice required by section three or
- 15 section four of this article.
- 16 (b) The secretary may grant a variance if:
- 17 (1) Mitigating circumstances surrounding the negative finding
- or disqualifying offense is provided; and
- 19 (2) The secretary finds that the individual will not pose a
- 20 danger or threat to residents, members, and their property.
- 21 (c) The secretary shall establish in rule factors that qualify
- 22 as mitigating circumstances.
- 23 (d) The secretary shall mail to the applicant and the provider
- 24 a written decision within ninety days of receipt of the request

indicating whether a variance has been granted or denied.

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- (e) If an applicant believes that their criminal history 2 3 record information within this state is incorrect or incomplete, they may challenge the accuracy of such information by writing to 4 5 the State Police for a personal review. However, if the 6 discrepancies are at the charge or final disposition level, the 7 applicant must address this with the court or arresting agency that
- 9 (f) If an applicant believes that their criminal history 10 record information outside this state is incorrect or incomplete, 11 they may appeal the accuracy of such information by contacting the 12

Federal Bureau of Investigation for instructions.

submitted the record to the State Police.

(q) If any changes, corrections, or updates are made in the criminal history record information, the State Police shall notify the secretary that the applicant has appealed the accuracy of the criminal history records and provide the secretary with the updated results of the criminal history record information check, which the secretary shall review de novo in accordance with the provisions of this article.

## §16-46-7. Conditional employment pending completion of background check.

(a) A covered provider may permit an applicant to work on a conditional basis for not more than sixty days pending notification from the secretary regarding the results of the criminal background

1	check	if:

- 2 (1) The applicant is subject to direct on-site supervision, as
- 3 specified in rule by the secretary, during the course of the
- 4 conditional period; and
- 5 (2) In a signed statement the applicant:
- (A) Affirms that he or she has not committed a disqualifying
- 7 <u>offense;</u>
- 8 (B) Acknowledges that a disqualifying offense reported in the
- 9 required criminal history record information check shall constitute
- 10 good cause for termination; and
- 11 (C) Acknowledges that the covered provider may terminate the
- individual if a disqualifying offense is reported in the background
- 13 check.
- 14 (b) A covered provider may continue to employ an applicant if
- an applicant applies for a variance of his or her fitness
- determination until the variance is resolved.
- 17 **§16-46-8.** Exceptions.
- 18 <u>(a) An applicant is not required to submit to fingerprinting</u>
- 19 and a criminal background check if:
- 20 (1) The individual previously submitted to fingerprinting and
- 21 a full criminal background check as required by this article;
- 22 (2) The prior criminal background check confirmed that the
- 23 individual did not have a disqualifying offense;
- 24 (3) The individual received prior approval from the secretary

- to work for or with the same type of covered provider; and
- 2 <u>(4) The rap back program has not identified any criminal</u> 3 activity that constitutes a disqualifying offense.
- 4 (b) The secretary shall provide notice of prior clearance for direct access status upon request by a subsequent covered provider.
- 6 <u>§16-46-9</u>. Fees.

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- 7 (a) In order to enforce the requirements and intent of this article, the following fees may be charged:
  - (1) The State Police may assess a fee to applicants or covered providers for conducting the criminal background check and for collecting and retaining fingerprints for rap back as authorized under this article.
  - (2) The secretary may assess a fee to applicants or covered providers for the maintenance of the Internet-based system required by this article. The assessment shall be deposited into a special revenue account within the State Treasurer's Office, to be known as the "DHHR Criminal Background Administration Account." Expenditures from the account shall be made by the secretary for purposes set forth in this article, and are authorized from collections. The account shall be administered by the secretary and may not be deemed a part of the general revenue of the state.
  - §16-46-10. Rules; penalties; confidentiality; immunity.
- 23 (a) The secretary shall propose rules for legislative approval 24 in accordance with article three, chapter twenty-nine-a of this

code, to implement the provisions of this article. The secretary
may promulgate emergency rules, if justified, pursuant to section
fifteen, article three, chapter twenty-nine-a of this chapter as
may be required.

- (b) Failure of a provider to ensure proper completion of the background check process for each individual may result in the imposition of monetary civil penalties. In addition, engaging individuals knowing that they are ineligible to work may subject the provider to monetary civil penalties.
- (c) The secretary shall treat and maintain any criminal background search information obtained under this article as confidential. The secretary shall limit the use of records solely to the purposes authorized in this article. The criminal history record information in the custody of the secretary are not subject to subpoena, other than one issued in a criminal action or investigation; are confidential by law and privileged; and are not subject to discovery or admissible in evidence in any private civil action.